

Assessing Inequalities in Thai Education*

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Abstract

Using data from Thailand's Household Socioeconomic Survey, this paper measures the inequalities of Thai education distribution in 2011. We utilize the Gini coefficients to estimate Thai educational inequalities from cumulative years of educational attainment which are between zero (no schooling) to 21 (doctoral level) years. The education Gini coefficient of the whole country is 0.349. At the provincial level, the Gini coefficients are in a range between 0.272 (Nonthaburi) and 0.521 (Mae hong son). The provinces located near the Bangkok metropolis have greater equality in education, except for Samut Sakhon, while the provinces in the northern part of Thailand have severe inequality in education, especially the border provinces. As for the effect of schooling on educational inequality, we found that at the regional level, average years of schooling was significantly and negatively associated with the educational inequality, except in the northern part of Thailand. The magnitudes of coefficients of average years of schooling in the northern and southern parts are twice that of the central part of Thailand. The policy implication of this paper is that the Thai government should pay attention to two points in adjusting the scope of distribution: reduce the number of people without schooling and extend the educational attainment of people with primary education to secondary education. At the regional level, the policy of education expansion for reducing educational inequality is workable only in central Thailand, the north, and the south. Governments should utilize different policies in each region. In addition, the Thai government should pay more attention to solving the social problems which contribute to the issue of educational inequality.

Keywords: Inequality in education, the Gini coefficient, Years of schooling, Thai education.

JEL classification Codes: I24

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1. Introduction

People know well about the huge benefits of education. In many countries, governments drive long-run economic development by investing in human capital, especially in the form of education for their citizens, although access to education is a basic human right that everyone is entitled to. As an outcome of investment in education, '*inequality in education*' is an inequality in the production of human capital. It is a dimension that not only measures the actual unequal distribution of education in society, but also evaluates the effectiveness of educational policies. Equality in education, an issue in many countries including Thailand, does not mean that all citizens must have the same level of education attainment, but rather that all citizens should be treated the same (rights, opportunities, and accessibility) with regards to certain basic education. Differences in sex, religion, or social status should not be obstacles to access to education or give people fewer opportunities to get an education. The concept of inequality in education is influenced by the theories of earnings distribution. Milner (1972) explained the concept of inequality in his book, *The Illusion of Inequality* as:

The concept of inequality deals with relative differences. Consequently, changes in the absolute level of resources do not necessarily have any effect on the degree or type of inequality. Inequality refers to the shape of the pyramid (distribution), not the absolute level of the pyramid. Consequently, the degree of inequality can be the same in a

society that has an average annual per capita income of a hundred dollars as in one where it is ten thousand dollars (p. 36).

The concept of inequality in education also deals with relative differences which refer to the shape of distribution of education. A method of measuring degrees of educational inequality is also adapted from a measure of income distribution. Scholars used many educational variables for evaluating different types and degrees of inequality in education such as enrollment rates, average years of schooling, and so on.

This study was designed to measure Thai educational inequality in 2011. We picked the case of Thailand since Thailand is a developing country which has a high potential to become a developed country. A study of the pattern of Thai education dispersion is going to accentuate the failure of Thai educational policy, which is a factor explaining why Thailand cannot step up to become a developed country. We employ the Gini coefficients which measure the gap between the actual distribution of educational attainment and perfect equality to quantitatively assess the tier of inequality in Thai education using years of educational attainment. Differing from earlier studies, this paper chooses the disaggregated micro-level data instead of aggregated macro-level data for computing degrees of inequality in education. The advantage of using the micro level data is that we can more precisely evaluate the actual degree of educational inequality. There are two reasons. Firstly, we can capture the actual years of schooling of dropouts or people

with limited education without necessarily assuming half duration of completion and secondly, we can expand the range of years of schooling without terminating at the undergraduate level of higher education. Due to the fact that there has been a proportion of the population which highest attained graduate levels of higher education and the share of this group will tend to become bigger and bigger in the future, including graduate levels of education in the analysis can reduce underestimation or overestimation of inequality in education and prevent defining a misspecified shape of education distribution which leads to inappropriate educational policies. For these reasons, we can categorize levels of education to 22 levels of educational attainment from the primary level till graduate level. Even if the importance of higher education in terms of social benefits is less than primary and secondary education and investment in higher education becomes an overinvestment in the over-education of the labor market, the current increasing trend of labor with graduate level in education market induces the supply of over-education workforce in labor market. It signals to the employers to increase their demand for over-education labor.

The Thai formal education system is basically organized along five levels¹ : pre-ele-

mentary (three years), elementary (six years), lower-secondary (three years), upper-secondary (three years), and higher education (four years or more). There was a big structural change in Thai education in 1978. The Thai formal educational cycle durations of primary and secondary levels of education were completely changed by legislation from “seven and five” to “six and six” in this year (Hawley, 2004). Under the Thai National Education Act, free basic education was expanded from nine years to twelve years in 1999, while in 2003 compulsory education was expanded to nine years (UIS, 2013). Among all three levels of education, primary education and higher education are the most heavily subsidized by the state, while secondary education is barely subsidized (Blaug, 1976). The scheme of Thai government policies for education after institutional and political revolution in 1932 can be roughly separated into two periods. In 1932-1974, the first period of government educational policies emphasized laying the foundation of the education system, expanding the supply of schooling, and education reform. In 1975, the government under Prime Minister Seni Pramoj raised the issue of educational equality in education policy. After that, equality in education has become a continuous basic issue of Thai education policy.

¹ Along the International Standard Classification of Education (ISCED) indicating by UNESCO Institute for Statistics (1997), there are seven levels of education as follows;
 ISCED 0 is pre-primary education
 ISCED 1 is primary education or first stage of basic education
 ISCED 2 is lower secondary education or second stage of basic education
 ISCED 3 is upper secondary education
 ISCED 4 is post-secondary non-tertiary education
 ISCED 5 is first stage of tertiary education
 ISCED 6 is second stage of tertiary education

We move to the historical situation of education in Thailand. Thomas et al. (2000) compared the historical trends of educational inequality of some selected countries including Thailand. The educational inequality in Thailand trended to slightly decrease overtime from 1960 to 1990. That was similar to the Global trend of inequality in education. Focusing on the opportunities in accessing to education, the Bangkok metropolis and provinces located near the metropolis got the highest opportunities of accessibility to education while the provinces far from the metropolis got the lower opportunities of access to education (Office of the Education Council, 2008). Due to the fact that there is no clear incidence concluding what region in Thailand gets the lowest or highest opportunities in education. Province characteristics seem to influence on inequality in Thai education rather than region characteristics. For example, according to Office of the Education Council (2008), Thai peoples aged 15-17 years who live in Sing buri (locates in Central region) got the highest opportunities in education. On the other hand, Thai people aged 15-17 years who live in Samut sakhon (also locates in Central region) got the lowest opportunities in education.

Accordingly, the issue of gender disparity is always tied in with the issue of educational inequality. The gender gap in education can be interpreted in two dimensions; gender disparity in access to education and gender disparity in educational attainment.

Thomas, et al. (2000) found that ‘reducing gender gaps in education² is crucial to address the inequality in education’ (p.21). In the case of Thailand, the earlier researches reported that the gender disparity in educational attainment was higher than the gender disparity in schooling (UNESCO Institute for Statistics (2011); Office of the Education Council (2012)). Indicating by gender parity index (GPI)³ in educational attainment, women were disadvantaged at all levels of educational attainment (All Thai GPIs in educational attainment were less than the standard values). On the contrary, GPI in schooling became greater corresponded higher level of accessing to education. Except primary level of schooling, The GPIs of schooling in Thailand were over unity in 2009. Especially accessing in tertiary education, there was gender disparity favoring women over men; GPI is 1.31 in 2009 (Office of the Education Council, 2012). Although Thailand faced the problem of the gender disparity in educational attainment, the study by Knodel (1997) observed that the gender gaps in educational attainment had continued to be smaller in Thailand.

This paper contains seven sections. The next section reviews related earlier literatures. Section 3 outlines the source of data and summary statistics. Section 4 introduces the measure of inequality in educational attainment used in this study. Sections 5 and 6 are the main sections of analysis. The former applies the method identified in the previous section to

² Thomas et al. (2000) measured the gender gap of education by the difference between female and male illiteracy rates and measured the inequality in education by using the Gini coefficient.

³ Gender parity index (GPI) is the ration of female to male values for the share of population with corresponding education level (UIS, 2011). The standard GPI values between 0.97 and 1.03 indicate parity between men and women.

quantify inequality in Thai education from individual-level data to national, regional, and provincial-level calculations. We present the inequality in education of each province in Thailand by geographic information. We further compute inequality in schooling by gender group. Dimensions of gender, province and region characteristics are comprised in the analysis for ascertaining the existences of gender disparity and provincial/regional inequalities as we mentioned in the previous paragraphs. A comparison of degrees of inequality in education among four, seven, 17 and 22 levels of education are provided by gender and region. The latter analyzes the relationship between average years of educational attainment and educational inequality, computed at the corresponding aggregated provincial level. The last section, Section 7, summarizes the main conclusions and suggests policy implications.

2. Literature review

As Milner (1972) stated in his book, *The Illusion of Inequality*, on the concept of inequality "...if the meaning of inequality is relatively clear, a method of describing and measuring different degrees and types of inequality is much less clear" (p.34). This state is also true in an unequal educational scheme. Scholars utilize many educational variables for assessing degrees of educational inequality. Thomas, *et al.* (2000) provided a measure of the education Gini coefficients for aggregate macro-data which became the prototype in many later studies regarding this analysis.

On the relationship between education and inequality in education, internationally they have a dualistic relationship due to measure-

ments of inequality. Basically, there are two measures of dispersion, absolute and relative, that are applied in examining inequality in education. The difference between the two measures seems to impact the relationship between average years of educational attainment and educational inequality. Ram (1990), Gregorio and Lee (2002), and Lim and Tang (2008) applied the standard deviation of schooling to measure unequal distributions of education and revealed the existence of a concave (inverted U-shape) relation between them. The negative monotonic relationship between them was found by Thomas, *et al.* (2000), Checchi (2001), Castelló and Domenéch (2002), and Lim and Tang (2008) because all of these studies employed the Gini index of education to assess education disparity.

Within a single country, the negative linear slope between average years of schooling and the education Gini coefficients have been clearly identified in the cases of the Philippines (Mesa, 2007), Brazil (Lorel, 2008), and Indonesia (Kumba, 2010). On the other hand, Hojo (2009) observed an inverted U-shape relationship between average years of schooling and the education Gini coefficients due to decreasing proportions of people ending schooling at the primary level and increasing proportions of higher-educated groups.

Turning to the issue of inequality in Thai education, there is a limited number of studies of educational inequality measuring by the Gini coefficient in Thailand. Most of the earlier studies identified inequality in education through the enrollment ratio of the school age population. Chiangkul (2008) observed that during 2002-2006, the northeastern part of Thailand had the lowest enrollment ratio of

primary and upper-secondary education while the eastern part of Thailand had the highest enrollment ratio of primary and secondary education. Bangkok and provinces located near Bangkok had the lowest enrollment ratio of lower-secondary education due to the high opportunity cost of education.

3. Data source and summary statistics

The data set used in this paper comes from the Household Socioeconomic Survey (SES) which was conducted in 2011 by Thailand's National Statistics Office. The SES has several advantages in studying the situation of educational inequality in Thailand. Firstly, the survey represents individual demographic information. Secondly, we can identify the highest level of educational attainment from the survey. Table 1 reports the total number of people (column 2) and people aged 25 years and older (column 3) at the regional level.

Focusing on educational data, table 2 describes the shares of people with the highest educational level attainment. In the whole of Thailand, approximately six per cent of people have had no schooling. The biggest proportion of people's highest level of educational attain-

ment is a primary school education, which makes up over 50 per cent of the total. The area where the largest number of people has never attended school is the northern part of Thailand.

Table 3 presents the descriptive analysis of education by background characteristic. The average number of years of schooling of Thai people is 7.63 years, which is lower than basic education and compulsory education in Thailand. Similar to all parts of Thailand, the minimum number of years of schooling is zero years (no schooling) and the maximum number of years of schooling is 21 years (obtained a doctorate). Contrary to Hawley (2004), we observe that men had a greater average number of years of educational attainment in all areas of Thailand. In addition, the average level of education at the regional level in 2011 provided in this analysis is lower than the average number of years of educational attainment in 1995 provided by Hawley (2004). Among the four regions of Thailand, similar to Chiangkul (2008), The South had the highest average number of years of schooling, while the North had the lowest average number of years of educational attainment.

Table 1 Structure of people by region in 2011

By location (1)	Number of People (2)	Number of People, aged 25 and over (3)
Bangkok metropolis	7,740 (6.04)	5,529 (6.26)
Central (25)	36,523 (28.52)	25,549 (28.90)
North (17)	29,758 (23.24)	21,408 (24.22)
Northeast (19)	35,173 (27.46)	23,621 (26.72)
South (14)	18,877 (14.74)	12,290 (13.90)
Total (76)	128,071 (100)	88,397 (100)

Source: Author's calculations based on the Household Socioeconomic Survey, 2011.

Note: The classification of regions is provided by Thailand's National Statistics Office. In the same year (2011), the number of provinces in Thailand changed from 76 to 77 provinces. 'Bueng Kan' is the 77th province, which separated from 'Nong Khai', a province in the northeastern part of Thailand. In the Household Socioeconomic Survey for 2011, Bueng Kan was not counted as a new province. In column 1, the number in parenthesis shows the number of provinces corresponding to each region of Thailand. In column 2 and column 3, the percentage of people in each region is in parenthesis. The ratio of people aged 25 years and over to the overall population is 69.02 per cent.

Table 2 Educational levels attained by regional groups of the population

By education level	By location					
	Total	Bangkok	Central	North	Northeast	South
No schooling	5,042 (5.72%)	217 (3.93%)	1,316 (5.15%)	1,957 (9.19%)	707 (3.00%)	845 (6.89%)
Primary	48,609 (55.10%)	1,966 (35.58%)	13,982 (54.76%)	12,263 (57.57%)	14,431 (61.16%)	5,967 (48.68%)
Secondary	19,204 (21.77%)	1,488 (26.93%)	6,286 (24.62%)	3,908 (18.35%)	4,448 (18.85%)	3,074 (25.08%)
Higher	15,360 (17.41%)	1,855 (33.57%)	3,950 (15.47%)	3,173 (14.90%)	4,011 (17.00%)	2,371 (19.34%)
Total	88,215 (100%)	5,526 (100%)	25,534 (100%)	21,301 (100%)	23,597 (100%)	12,257 (100%)

Source: Author's calculations based on the Household Socioeconomic Survey, 2011

Note: People with religious study (Buddhism-Bali), unidentified educational level, and incommensurable education level are not reckoned in this table.

Table 3 Summary statistics

Area part	Variable: Education (Years of Schooling)				
	Sample	Mean	S.D.	Min	Max
Thailand					
Total	88,215	7.63	4.86	0	21
Male	40,185	8.00	4.73	0	21
Female	48,030	7.32	4.95	0	21
Central					
Total	25,534	7.57	4.69	0	21
Male	11,500	7.98	4.55	0	21
Female	14,034	7.25	4.77		
North					
Total	21,301	6.90	4.87	0	21
Male	9,691	7.31	4.75	0	21
Female	11,610	6.56	4.95	0	21
Northeast					
Total	23,597	7.57	4.71	0	21
Male	10,861	7.91	4.65	0	21
Female	12,736	7.28	4.73	0	21
South					
Total	12,257	8.06	4.94	0	21
Male	5,623	8.37	4.74	0	21
Female	6,634	7.80	5.09	0	21
Bangkok					
Total	5,526	10.07	5.24	0	21
Male	2,510	10.43	4.98	0	21
Female	3,016	9.76	5.42	0	21

Source: Author's calculations based on the Household Socioeconomic Survey, 2011.

4. Measuring inequality in educational attainment

The Gini coefficient, the standard relative measure of inequality, was chosen as a measure of inequality in Thai education for this study. Deaton (1997) defined the direct method of measuring the Gini coefficient of inequality as “the ratio to the mean of half the average

over all pairs of the absolute deviations between people; there are $N(N-1)/2$ distinct pairs in all” (p. 139). Haughton and Khandker (2009) mentioned that the Gini coefficient satisfies four out of six criteria that make a good measure of inequality. These are mean independence, population size independence, symmetry, and Pigou-Dalton transfer sensitivity. Hence the

specification of the Gini coefficient advocated by Deaton (1997) is as follows:

$$\text{Geduc} = \frac{1}{\mu N(N-1)} \sum_{i>j} \sum_j |x_i - x_j|. \quad (1)$$

Where Geduc is the education Gini coefficients representing an unequal distribution of education which lie between zero (perfect equality) and one (perfect inequality); μ is the mean number of years of schooling with the highest educational attainment; N is the total number of individuals. In this analysis, individuals aged 25 years and older are included for capturing the workforce; x_i and x_j are the cumulative number of years of schooling of individuals which are between zero (no formal schooling or having never attended school) and 21 (completion of a doctoral degree) years of schooling which cover the primary level until the doctoral level. The amount of schooling initially starts from the primary level of educa-

tion. Different from the previous studies, due to the elasticity of using the micro-data level, we are able to group 22 levels of education which is more than the previous research did. The number of years of schooling for dropouts is not assumed to be half completion, nor takes the average number of years of a partial education level. We capture the difference in years of educational attainment for dropouts.

Table 4 outlines levels of education and corresponding years of schooling in this study. Regarding the modification of the Thai education structure in 1978, we take the effect of structural change into account because individuals who are aged 47 years and older are treated as having seven years of elementary education and five years of secondary education, while individuals aged between 25 and 46 years are considered to have six years of primary education and also six years of secondary education.

Table 4 Schooling cycle durations of Thai formal education

Educational Level (1)		Years of schooling (s) (2)	
		Age 25 – 46 (2.1)	Age ≥47(2.2)
1	No schooling/ Never attending school	0	0
2	<i>Primary education (Prathom)</i>		
	Grade 1	1	1
	Grade 2	2	2
	Grade 3	3	3
	Grade 4	4	4
	Grade 5	5	5
	Grade 6	6	6
	Grade 7	-	7
3	<i>Secondary education (Mattayom)</i>		
	-Lower-secondary education		
	Lower-secondary, 1 st year	7	8
	Lower-secondary, 2 nd year	8	9
	Lower-secondary, 3 rd year	9	10
	-Upper secondary education	General	Vocational
	Upper-secondary, 1 st year	10	10
	Upper-secondary, 2 nd year	11	11
	Upper-secondary, 3 rd year	12	12
4	<i>Higher education</i>		
	-Post-secondary education	General	Vocational
	Post-secondary education, 1 st year	13	13
	Post-secondary education, 2 nd year	14	14
	Post-secondary education, 3 rd year	-	15
	-Bachelor level		
	Bachelor level, 1 st year		13
	Bachelor level, 2 nd year		14
	Bachelor level, 3 rd year		15
	Bachelor level, 4 th year		16
	-Master level		
	Master level, 1 st year		17
	Master level, 2 nd year		18
	-Doctoral level		
	Doctoral level, 1 st year		19
	Doctoral level, 2 nd year		20
	Doctoral level, 3 rd year		21

Source: Author's table based on the Household Socioeconomic Questionnaire, 2011.

Note: Years of schooling start from primary education level. Number of years of educational attainment also presents the level of educational attainment.

Since the range of number of years of schooling is tapered (between zero and 21 years), we can also apply the education Gini formula suggested by Thomas, et al. (2000), Checchi (2001), and Castelló and Domenéch (2002) as follows;

$$G_{educ} = \frac{1}{\mu} \sum_{i>j}^{21} \sum_{j=0}^{20} |x_i - x_j| n_i n_j. \quad (2)$$

Where n_i and n_j are the proportions of people with given years of schooling. Continuing from this section, the Gini coefficients of Thai education will be computed in the next section.

5. Inequality in Thai education

In this section, we compute the education Gini coefficients which were introduced in the previous section by the national, regional, and provincial-level based on educational attainment distribution. Table 6 reports levels of the Gini coefficients comparing background characteristics. The Gini coefficient of education in the whole of Thailand is at 0.349. At the regional level, we found that the northern area of Thailand has the most grievous unequal distribution of educational attainment, while in the remaining parts of Thailand; the Gini coef-

ficients in each are similar and not very different from the Gini value of the nation as a whole.

We provide a comparison of education Gini coefficients among categorizations of four, seven, 17, and 22 levels⁴ of people's highest educational attainment, which is also shown in Table 5. The purpose of the comparison⁵ is to clarify the Gini differences between conventional (four and seven levels of education) and new-suggested (17 and 22 levels of education) classifications of levels of educational attainment⁶. In this analysis, the share of people with a graduate level of education is approximately 1.7 per cent of the total and 9.8 per cent of people with a higher education. We found that a classification of the four and 17 levels of educational attainment underestimates the factual degrees of inequality in educational attainment while an assortment of seven levels of education possibly underestimates or overestimates the actual level due to a confutation of two associated wedges. Firstly, a limitation of the number of years of schooling excluding the graduate level of education will reduce the gap in educational inequality between minimum and maximum years of educational attainment. This affects an underestimation of inequality in education. Secondly,

⁴ Table A in the Appendix classifies the levels of educational attainment corresponds the results in Table 6. Four levels of educational attainment compound with (1) no schooling, (2) primary, (3) secondary, and (4) tertiary education while seven levels of educational attainment unify (1) no schooling, (2) partial-primary, (3) complete-primary, (4) partial-secondary, (5) complete-secondary, (6) partial-tertiary, and (7) complete-tertiary. The cycle durations of dropouts are assumed to be half-completion. We apply the methods of Castelló and Doménech (2002), and Thomas, et al. (2000) for the former and the latter, respectively, for computing the education Gini coefficients. The maximum number of years of educational attainment for both ends 16 years. People with graduate levels of education are treated as having the highest educational attainment, equal to people with complete-undergraduate levels of higher education. The number of years of schooling of the graduates is 16 years. For the subject of the 17 and 22 levels of educational attainment, partial levels in each educational level are classified as being higher than the previous level.

⁵ The results of correlations are reported in Table C in the Appendix.

⁶ The results of correlations among the education Gini coefficients in different classifications of levels of educational attainment are reported in Table C in the Appendix. The results present the high correlations among four variables.

owing to the assumption of dropouts' cycle duration, this can overestimate or underestimate the degree of the Gini coefficients that depend

on the actual average years of education of dropouts. Setting a half-completion for dropouts in the analysis induces overestimation.

Table 5 The Gini Coefficients of education by gender and region

Sample	Number of education levels	Whole	Central	North	Northeast	South
All	22	0.349	0.340	0.381	0.332	0.345
	17	0.346	0.338	0.378	0.328	0.343
	7	0.363	0.355	0.393	0.351	0.354
	4	0.265	0.253	0.294	0.248	0.266
Male	22	0.328	0.316	0.355	0.319	0.320
	17	0.325	0.314	0.352	0.315	0.318
	7	0.341	0.330	0.368	0.337	0.328
	4	0.243	0.230	0.267	0.236	0.240
Female	22	0.366	0.358	0.401	0.341	0.365
	17	0.363	0.356	0.398	0.337	0.363
	7	0.381	0.373	0.411	0.361	0.376
	4	0.282	0.270	0.316	0.256	0.287

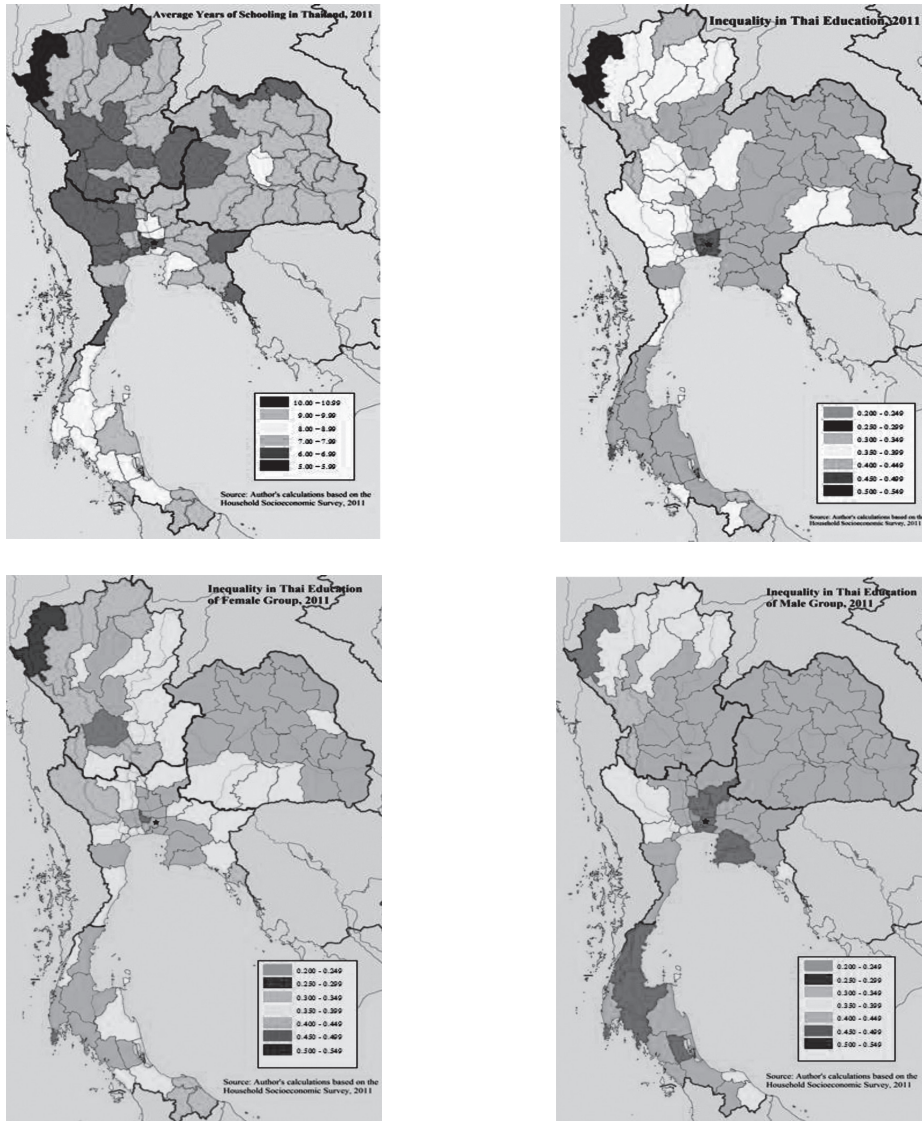
Source: Author's calculations based on the Household Socioeconomic Survey, 2011.

The average numbers of years of schooling and the Gini coefficients of each province in Thailand are reported in Table B of the Appendix by gender groups. The Gini coefficients are at a range between 0.272 and 0.521. The Bangkok metropolis is not the province with the greatest equality in education, but rather the provinces like Nonthaburi, which is located near Bangkok, have the smallest inequality in education. On the contrary, Mae hong son, a province located in the northern part of Thailand, has the biggest inequality in education. The Gini coefficients of education show that due to the impact of Bangkok's prosperity, provinces located near the metropolis also have greater equality in education.

Figure 1 presents the set of geographic information on inequality in Thai educational attainment. The above-left picture describes the average number of years of educational attainment in 2011. It shows that only Bangkok and provinces around Bangkok have an average number of years of schooling greater than 10 years. The remaining maps depict the degrees of inequality in Thai education. The above-right depiction describes the northern provinces, especially the border provinces, Chiang rai, Mae hong son, and Tak, and three southern border provinces, Naratiwat, Pattani, and Yala, as having severe inequality in education because of ethnic minorities and terrorism, respectively.

The two bottom images render educational inequalities in female and male groups consecutively. These demonstrate there was unequal distribution of educational attainment,

highly biased against woman, which was distinctly present in the northern area of Thailand. This implied an underinvestment in the education of woman (Tilak, 1987).



Source: Author's calculations based on the Household Socioeconomic Survey, 2011.

Note: The symptom 'star' in the maps presents the location of the Bangkok metropolis.

Figure 1 Geographic information of Thai educational inequality

6. Relationship between average number of years of educational attainment and inequality in educational attainment

In the previous section, inequalities in Thai education were assessed using a form of the Gini coefficients. In this section, we further analyze the relationship between the average number of years of educational attainment and inequality in education at the aggregate provincial level. In view of statistical analysis, we simply employ a bivariate linear regression model for predicting the impact of schooling on educational inequality as follows:

$$\text{Geduc}_i = \beta_0 + \beta_1 \text{AYS}_i + u_i \quad (4)$$

Where Geduc_i is the education Gini coefficient of province i ; AYS is the average number of years of schooling of Thai people aged 25 years and older (see Table A in the appendix); and u is disturbance. In an earlier study, Hawley (2004) observed that women had higher levels of educational attainment than men in 1985, 1995, and 1998, while this study observes that women had lower levels of educational attainment than men in all provinces of Thailand. In addition, we include the control variables into the equation as follows;

$$\text{Geduc}_i = \beta_0 + \beta_1 \text{AYS}_i + \beta_2 \ln Y_i + \beta_3 R_i + \beta_4 D_i + u_i \quad (5)$$

Where $\ln Y_i$ is the average amount of the monthly per-capita income (unit is in Baht) of

province i in the natural logarithm form in 2009 which specifies province's characteristic in term of economic development and standard of living. The monthly per-capita income is expected to be negatively related to the educational inequality as the greater family financial resources will lead to higher equality of opportunities in accessing to education (Checchi, 2006); R_i refers to a set of region dummies; Central, North, Northeast, and South; and D_i is a set of province's location binary variables which indicates by two dummies. First is the dummy for the Bangkok metropolis and the provinces are located near the metropolis. Second is the dummy for the border provinces.

Table 7 presents the results of OLS estimations of the relationship between mean years of schooling and the Gini coefficients from provincial-level data into national and regional-levels of analysis corresponds to equation (4)⁷. This table demonstrates that, at the national level, a very significant negative association between average number of years of schooling and educational inequality is observed not only in the total group but also in female and male groups. This result implies that provinces with a higher education attainment level (higher average numbers of years of schooling) are likely to achieve better educational equality than those with lower educational attainment (lower average numbers of years of schooling). The magnitude of the relationship in the female group (-0.034) is greater than in the male group (-0.030). This conforms to the higher level of female

⁷ The results of correlations between the average number of years of schooling and the education Gini coefficients are recounted in Table D in the Appendix. It shows the significantly and negatively high correlation between mean years of schooling and the Gini coefficients.

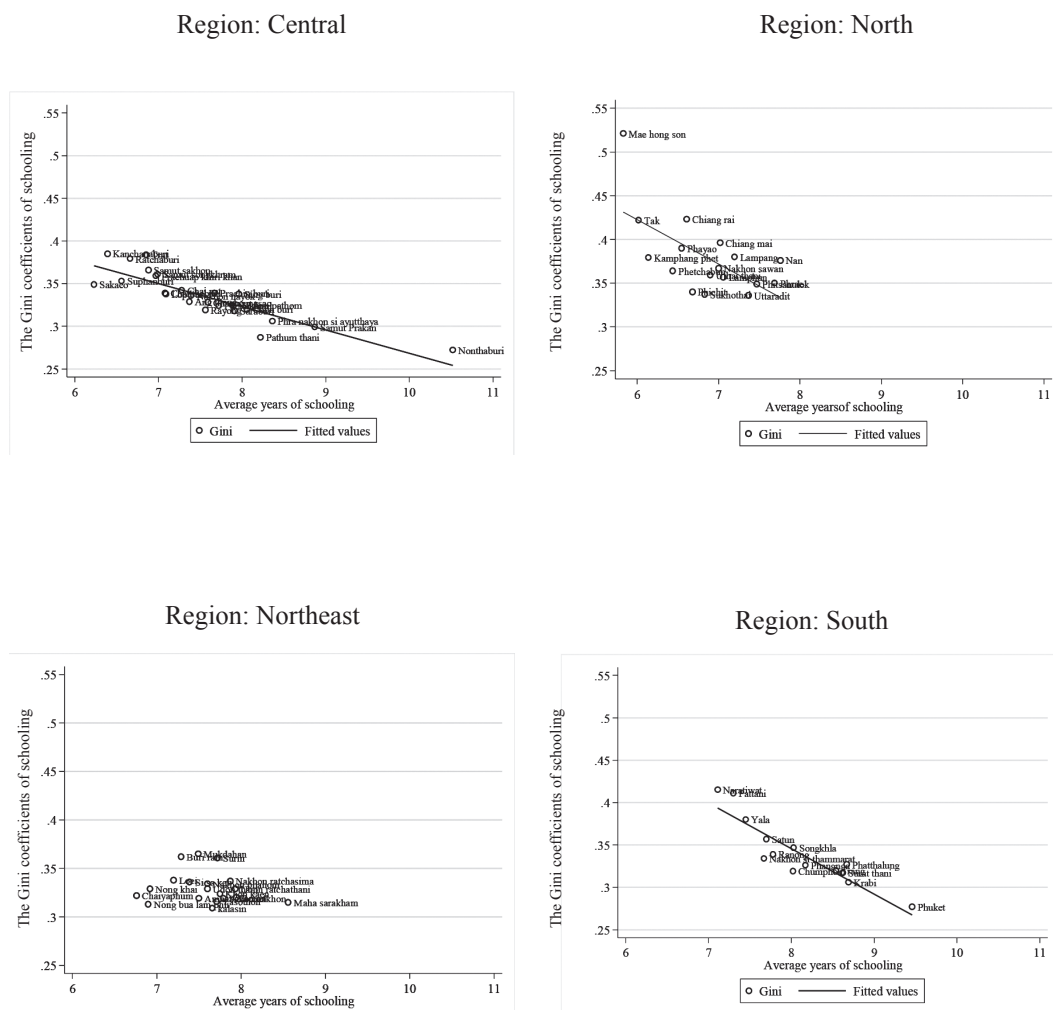
educational inequality reported in a previous part. This result can explain around half of the differences in inequality among all provinces in Thailand ($R^2 = 50.24$ per cent).

Proceeding to regional analysis, in the same table, among the four regions of Thailand, central, northern, northeastern, and southern, the negative relationship between educational attainment and educational inequality was observed in only three regions, the central, northern, and southern parts of Thailand. There is no significant association in the northeastern area of Thailand. In addition, we found that absolute magnitudes of coefficients of mean years of educational attainment (β_1) in the North and South (-0.051 and -0.054, respectively) are double the absolute magnitude of the coefficient of the central part of Thailand (-0.027). Both of these observations were found in female and male groups.

Table 8 presents the OLS estimations of equation (4) and equation (5) in the national-level analysis by gender groups. We found the consistence of significantly negative relationship between the average number of years of schooling and the inequality in education. Average amount of per-capita monthly income is significantly and negatively associat-

ed to the education Gini coefficients which imply the provinces in which people have good standard living in average have good distribution of educational attainment. In addition, the dummy of Northeast provinces is significantly and negatively related to the educational inequality in all gender groups while the dummy of border provinces is significantly and positively associated to the education Gini coefficients in only total and female groups. This suggests that distance from the capital can impact the level of educational equality.

Two further questions arise from these findings. Firstly, why does only the northeastern part of Thailand have no statistical negative relationship between the average number of years of schooling and inequality in educational attainment? Secondly, why does the relationship between the average number of years of educational attainment and inequality in education in the northern and southern parts of Thailand slope twice as steeply than in the central part of Thailand? In Figure 2, we depict scatter plots of average years of schooling and inequalities in education by region, accounting for additional support for these questions.



Source: Author's calculations

Figure 2 Relationships between education and educational inequalities: regional analysis

Table 7 The OLS estimations of inequality in education at national and regional levels

Region		Dependent variable: the Gini coefficients of schooling			
		Coefficient of schooling	Constant	R-squared (%)	Observations
National	Total	-0.032* (0.004)	0.585* (0.028)	50.24	76
	Female	-0.034* (0.004)	0.605* (0.031)	44.70	
	Male	-0.030* (0.003)	0.561* (0.027)	51.48	
Central	Total	-0.027* (0.003)	0.541* (0.025)	75.36	25
	Female	-0.028* (0.003)	0.557* (0.025)	74.37	
	Male	-0.025* (0.004)	0.511* (0.029)	67.50	
North	Total	-0.051* (0.016)	0.727* (0.111)	39.51	17
	Female	-0.056* (0.018)	0.766* (0.116)	40.09	
	Male	-0.053* (0.016)	0.741* (0.115)	43.32	
Northeast	Total	-0.006 (0.009)	0.375* (0.072)	2.26	19
	Female	-0.007 (0.012)	0.392* (0.088)	2.05	
	Male	-0.005 (0.007)	0.359* (0.051)	3.57	
South	Total	-0.054* (0.007)	0.775* (0.061)	81.05	14
	Female	-0.059* (0.009)	0.823* (0.067)	80.04	
	Male	-0.045* (0.007)	0.691* (0.058)	77.55	

Note: Standard errors are reported in parenthesis. Bangkok metropolis is excluded from the central region. A symbol *, corresponds to the significance levels of T-statistics differing from zero at 1%. Observation is at the provincial level, which is calculated from individual-level data.

Table 8 The OLS estimations of educational inequality

	Dependent variable: the education Gini coefficient					
	Total		Female		Male	
	(1)	(2)	(3)	(4)	(5)	(6)
AYS of total	-0.032*	-0.018*				
	(0.004)	(0.005)				
AYS of female			-0.034*	-0.022*		
			(0.004)	(0.006)		
AYS of male					-0.030*	-0.018*
					(0.003)	(0.005)
Average per capita income in 2009		-0.044*		-0.041*		-0.045*
		(0.011)		(0.013)		(0.011)
<i>Dummies of Region</i>						
Central (=1)		-0.009		-0.015		-0.008
		(0.008)		(0.010)		(0.008)
North (=1)		0.005		0.0006		0.005
		(0.009)		(0.011)		(0.009)
Northeast (=1)		-0.038*		-0.049*		-0.025*
		(0.008)		(0.010)		(0.008)
South (=1)		(omitted)		(omitted)		(omitted)
<i>Dummies of Distance</i>						
Bangkok and Provinces located near (=1)		-0.001		0.005		0.0005
		(0.012)		(0.014)		(0.012)
Border Provinces (=1)		0.015*		0.018*		0.010
		(0.005)		(0.006)		(0.005)
Constant	0.585*	0.876*	0.605*	0.884*	0.561*	0.856*
	(0.028)	(0.089)	(0.031)	(0.106)	(0.027)	(0.089)
Adjusted R-squared (%)	50.24	69.37	44.70	66.25	51.48	65.59

Source: Author's estimations

Note: Standard errors are reported in parenthesis. Bangkok metropolis is excluded from the central region. A symbol *; corresponds to the significance levels of T-statistics differing from zero at 1%. The numbers of observation are 76 observations.

In Figure 2, comparing four regions of Thailand, we notice that degrees of inequality in educational attainment in provinces located in the Northeast fluctuate at a tapered level of the Gini coefficients (mostly within 0.30 to 0.35) while degrees of educational inequality move in a broader range in the other regions. This implies that the allocation of education is best or worst throughout the northeastern area. Therefore, in cross-section analysis, we could not find a negative relationship between educational attainment and inequality in education in the Northeast. In addition, comparing three regions, the graph of the central area is flatter compared to the North and the South and the constant of the former (0.541) is smaller than the latter (0.727 and 0.775, respectively).

7. Concluding remarks

This paper mainly aims to investigate inequalities of educational attainment in Thailand by using the micro-data level. The cross-sectional data come from the Household Socioeconomic Survey conducted in 2011. We employ the Gini coefficients to assess the unequal distribution of Thai educational attainment. At the national level, the average number of years of schooling is 7.63 years and the Gini coefficient is 0.349.

At the regional level, we found that the northern part of Thailand has the largest inequality in education while in other parts of Thailand, the levels of educational inequalities are slightly different. The biggest Gini coefficient is from Mae hong son (North) and the smallest is from Nonthaburi (Central). The biggest (0.521) is nearly double the smallest (0.272). Comparing gender groups, there is a more equal distribution of education in the male

group. A gender disparity of opportunity still exists in Thai society.

We searched for a relationship between mean years of schooling and inequality levels using a province-level analysis. The estimations show that at the national level, the greater the educational attainment achieved, the lower the inequality in education. However, at the regional level, the average number of years of schooling was significantly negatively related to the Gini coefficients only in the central, northern, and southern areas. The magnitudes of coefficients in the North and South are more than twice as big as in the central region. On the other hand, there is no significant relation between the average number of years of schooling and educational inequality in the Northeast.

The advantage of this study is that educational inequality is more precisely computed by using the individual data in the analysis. This freed us from two constraints from the previous studies. Firstly, we can drop years of schooling for dropouts at many levels without assuming half completion. Secondly, the range of education levels becomes wider. We include the graduate (master and doctoral) level of educational attainment in the analysis. Expanding the amplitude of education reflects the real numbers of years of schooling. This prevents an underestimation of educational inequality. The right specification of degree of inequality in education will lead to the right perception of policy maker.

In conclusion, this study observes a chronic problem of inequality in education in Thailand because of the failure of educational policies in place affecting people aged 25 years and over. We further look into the policy impli-

cations. The educational policies of the current government under Prime Minister Yingluck Chinnawat partly target the equality in education by ‘(1) creating and expanding the opportunity in accessing to basic education, (2) release the limitations of accessing the tertiary education and vocational education (3) certify the high-skilled people without schooling to be people with any levels of schooling.’ The policy implications of this research suggest into three issues for relieving the degree of inequality in education as follows;

1. *Reducing the dropouts*; the main cause of dropping out of school is family financial resources. Continuing schooling will produce high opportunity costs for them. Although the Thai government promotes the free basic education for Thai people, there still are the implicit costs of schooling such as transportation cost, uniform cost, and etc. We recommend the policies as follows;
 - 1.1 For basic education (primary to lower secondary education), the Thai government should increase the number of schools, at least one village should have one school. This implication supports not only increase in the supply of schooling but also reduce in the transportation costs of schooling.
 - 1.2 The Government should cancel the school-uniform system. This can reduce the costs of schooling.
 - 1.3 For upper secondary education, the government should motivate the potential dropouts and other students for continuing schooling by tying in schooling and part-time job together.

So students can earn when they are in the schooling system.

2. *Equity of the allocation of subsidies leads equality in education*; from the study, we recommend that the government should allocate the educational subsidies to each province by relying on the dimension of equity not equality. Subsidies should be allocated for the provinces which have high degree of inequality in education.
3. *The economic condition and social problems also bear on the issue of educational inequality*; from the analysis, we found that the per-capita monthly income has significantly positive impact on educational equality and the dummy of border provinces is significantly and positively associated to educational inequality. The Thai government should pay more attention to solving social problems like ethnic tensions and terrorism and increasing the standard of living of Thai people.

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Appendix**Table A** The classifications of educational attainment

	Educational attainment							
	0	No schooling	0	No schooling	0	No schooling	0	No schooling
Level of educational attainment	1	Primary	1	Uncompleted primary	1	Primary, Grade 1	1	Primary, Grade 1
					2	Primary, Grade 2	2	Primary, Grade 2
					3	Primary, Grade 3	3	Primary, Grade 3
					4	Primary, Grade 4	4	Primary, Grade 4
					5	Primary, Grade 5	5	Primary, Grade 5
			2	Completed primary	6	Primary, Grade 6	6	Primary, Grade 6
	2	Secondary	3	Uncompleted secondary	7	Lower-secondary, 1st year	7	Lower-secondary, 1st year
					8	Lower-secondary, 2nd year	8	Lower-secondary, 2nd year
					9	Lower-secondary, 3rd year	9	Lower-secondary, 3rd year
					10	Lower-secondary, 1st year	10	Lower-secondary, 1st year
					11	Upper-secondary, 2nd year	11	Upper-secondary, 2nd year
			4	Completed secondary	12	Upper-secondary, 3rd year	12	Upper-secondary, 3rd year
	3	Tertiary	5	Uncompleted tertiary	13	Bachelor level, 1st year	13	Bachelor level, 1st year
					14	Bachelor level, 2nd year	14	Bachelor level, 2nd year
					15	Bachelor level, 3rd year	15	Bachelor level, 3rd year
			6	Completed tertiary	16	Bachelor level, 4th year and the graduate levels of higher education	16	Bachelor level, 4th year
							17	Master level, 1st year
							18	Master level, 2nd year
							19	Doctoral level, 1st year
							20	Doctoral level, 2nd year
							21	Doctoral level, 3rd year
Total	4		7		17		22	

Source: Tabled by Author

Table B The Gini coefficients of Thai education inequality by Province, 2011

Region		Province	Observations			Means			The Gini coefficients		
			All	M	F	All	M	F	All	M	F
Central	1	Bangkok Metropolis	5,526	2,510	3,016	10.07	10.43	9.76	0.295	0.271	0.314
	2	Samut Prakan	1,147	541	606	8.87	9.14	8.66	0.299	0.282	0.313
	3	Nonthaburi	1,256	573	683	10.52	11.07	10.05	0.272	0.242	0.294
	4	Pathum thani	1,358	624	734	8.22	8.32	8.13	0.287	0.266	0.305
	5	Phra nakhon si ayutthaya	1,104	494	610	8.36	8.76	8.03	0.306	0.292	0.316
	6	Ang thong	945	419	526	7.37	7.85	7.00	0.329	0.310	0.341
	7	Lop buri	1,189	518	671	7.09	7.65	6.67	0.338	0.313	0.355
	8	Sing buri	1,034	450	584	7.96	8.70	7.40	0.338	0.303	0.361
	9	Chai nat	964	440	524	7.28	7.76	6.88	0.342	0.315	0.364
	10	Saraburi	895	414	481	7.91	8.50	7.41	0.318	0.296	0.333
	11	Chon buri	1,075	483	592	8.06	8.63	7.59	0.320	0.290	0.343
	12	Rayong	1,000	492	508	7.56	7.88	7.24	0.319	0.297	0.339
	13	Chanthaburi	921	420	501	7.08	7.41	6.81	0.339	0.314	0.360
	14	Trat	1,011	464	547	6.85	7.00	6.73	0.384	0.354	0.408
	15	Chachoengsao	997	452	545	7.59	8.02	7.23	0.328	0.309	0.342
	16	Prachin buri	755	332	423	7.67	8.12	7.31	0.339	0.320	0.352
	17	Nakhon nayok	880	352	528	7.39	7.79	7.12	0.336	0.307	0.355
	18	Sakaeo	1,045	472	573	6.23	6.61	5.91	0.349	0.308	0.381
	19	Ratchaburi	851	382	469	6.66	7.10	6.30	0.379	0.358	0.393
	20	Kanchanaburi	1,001	449	552	6.39	6.59	6.23	0.385	0.361	0.403
	21	Suphanburi	1,064	454	610	6.56	7.17	6.11	0.353	0.323	0.373
	22	Nakhon pathom	1,011	469	542	7.88	8.13	7.66	0.325	0.305	0.342
	23	Samut sakhon	883	412	471	6.88	6.96	6.81	0.366	0.368	0.364
	24	Samut songkhram	927	393	534	6.99	7.55	6.58	0.361	0.328	0.383
	25	Phetchaburi	1,066	483	583	7.72	7.40	7.56	0.324	0.303	0.340
	26	Prachuap khiri khan	1,155	518	637	6.97	7.40	6.63	0.359	0.336	0.377
North	27	Chiang mai	1,248	580	668	7.02	7.58	6.54	0.396	0.368	0.418
	28	Lamphun	1,383	655	728	7.06	7.50	6.67	0.357	0.342	0.368
	29	Lampang	1,619	755	864	7.20	7.73	6.74	0.380	0.355	0.340
	30	Uttaradit	1,361	615	746	7.37	7.67	7.12	0.336	0.314	0.354
	31	Phrae	1,348	623	725	7.69	7.80	7.60	0.350	0.336	0.361
	32	Nan	1,274	584	690	7.76	8.18	7.41	0.376	0.351	0.395
	33	Phayao	1,427	679	748	6.55	7.01	6.14	0.390	0.356	0.419
	34	Chiang rai	1,375	634	741	6.61	6.96	6.31	0.423	0.393	0.449
	35	Mae hong son	1,092	512	580	5.83	6.09	5.61	0.521	0.498	0.541
	36	Nakhon sawan	1,257	562	695	7.00	7.64	6.49	0.367	0.318	0.407
	37	Uthai thani	1,127	494	633	6.90	7.37	6.54	0.359	0.327	0.383
	38	Kamphang phet	1,017	444	573	6.14	6.44	5.91	0.379	0.343	0.467
	39	Tak	1,038	461	577	6.02	6.37	5.75	0.422	0.403	0.436

Assessing Inequalities in Thai Education

Jirada Prasartpornsirichoke , Yoshi Takahashi

Region		Province	Observations			Means			The Gini coefficients		
			All	M	F	All	M	F	All	M	F
	40	Sukhothai	1,115	495	620	6.83	7.38	6.39	0.337	0.320	0.346
	41	Phitsanulok	1,386	615	771	7.47	7.54	7.41	0.349	0.328	0.365
	42	Phichit	1,065	455	610	6.68	7.36	6.19	0.340	0.308	0.359
	43	Phetchabun	1,169	528	641	6.44	6.92	6.05	0.364	0.338	0.384
Northeast	44	Nakhon ratchasima	1,255	572	683	7.87	8.24	7.56	0.337	0.314	0.355
	45	Buri ram	1,249	572	677	7.29	7.82	6.83	0.362	0.339	0.379
	46	Surin	1,220	546	674	7.72	8.19	7.35	0.361	0.343	0.375
	47	Si sa ket	1,101	505	596	7.39	7.64	7.18	0.336	0.326	0.344
	48	Ubon ratchathani	1,412	653	759	7.93	8.18	7.71	0.329	0.318	0.338
	49	Yasothon	1,214	572	642	7.71	8.10	7.38	0.316	0.308	0.320
	50	Chaiyaphum	1,262	567	695	6.76	7.12	6.47	0.322	0.314	0.328
	51	Amnat charoen	1,086	498	588	7.50	7.70	7.33	0.319	0.315	0.320
	52	Nong bua lam phu	1,058	495	563	6.90	7.20	6.63	0.313	0.307	0.315
	53	Khon kaen	1,324	620	704	7.75	8.21	7.35	0.324	0.311	0.333
	54	Udon thani	1,227	566	661	7.60	7.85	7.39	0.329	0.319	0.337
	55	Loei	1,277	617	660	7.20	7.55	6.88	0.338	0.327	0.347
	56	Nong khai	1,242	554	688	6.92	7.17	6.72	0.329	0.316	0.339
	57	Maha sarakham	1,150	530	620	8.56	8.99	8.20	0.315	0.300	0.325
	58	Roi et	1,467	669	798	7.94	8.28	7.65	0.320	0.310	0.326
	59	Kalasin	1,482	686	796	7.66	7.93	7.43	0.309	0.304	0.312
	60	Sakon nakhon	1,373	632	741	7.79	8.07	7.55	0.319	0.309	0.327
	61	Nakhon phanom	1,164	516	648	7.60	7.99	7.29	0.334	0.317	0.346
	62	Mukdahan	1,034	491	543	7.49	7.82	7.19	0.365	0.341	0.384
South	63	Nakhon si thammarat	795	367	428	7.67	7.81	7.55	0.334	0.314	0.352
	64	Krabi	780	371	409	8.69	8.97	8.43	0.306	0.290	0.319
	65	Phangnga	682	321	361	8.17	8.46	7.90	0.326	0.314	0.335
	66	Phuket	586	257	329	9.46	9.76	9.22	0.277	0.260	0.288
	67	Surat thani	1,186	550	636	8.62	8.95	8.33	0.317	0.293	0.337
	68	Ranong	880	419	461	7.78	8.42	7.21	0.339	0.299	0.372
	69	Chumphon	879	389	490	8.02	8.22	7.86	0.319	0.299	0.332
	70	Songkhla	1,060	481	579	8.03	8.28	7.82	0.347	0.316	0.371
	71	Satun	787	379	408	7.70	8.17	7.26	0.357	0.334	0.377
	72	Trang	922	420	502	8.54	8.77	8.34	0.320	0.303	0.333
	73	Phatthalung	929	417	512	8.67	9.16	8.28	0.327	0.298	0.348
	74	Pattani	655	410	545	7.30	7.69	7.00	0.411	0.379	0.434
	75	Yala	843	390	453	7.45	7.58	7.34	0.380	0.346	0.407
	76	Naratiwat	973	452	521	7.11	7.27	6.98	0.415	0.387	0.437

Source: Author's calculations based on the Household Socioeconomic Survey, 2011.

Note: F and M refer to female group and male group respectively.

Table C The correlations between the education Gini coefficients corresponds the number of levels of educational attainment

Level of educational attainment	4 levels	7 levels	17 levels	22 levels
4 levels	1.0000			
7 levels	0.9740*	1.0000		
17 levels	0.9917*	0.9858*	1.0000	
22 levels	0.9916*	0.9896*	0.9995*	1.0000

Source: Author's estimations

Note: A symbol *, corresponds to the significance levels of T-statistics differing from zero at 1%.

Table D The correlations between average years of schooling and the education Gini coefficients

	Geduct	AYS _t	Geduc _f	AYS _f	Geduc _m	AYS _m
Geduc_t	1.0000					
AYS_t	-0.7080*	1.0000				
Geduc_f	0.9542*	-0.6796*	1.0000			
AYS_f	-0.6984*	0.9897*	-0.6741*	1.0000		
Geduc_m	0.9687*	-0.7082*	0.8779*	-0.6828*	1.0000	
AYS_m	-0.6958*	0.9796*	-0.6618*	0.9429*	-0.7175*	1.0000

Source: Author's estimations

Note: Subscripts t, f, and m refer to total, female, and male groups of Thai people.